

RESOLUTION
PLANNING BOARD
TOWNSHIP OF LIVINGSTON, NEW JERSEY

Decided: May 10, 2012
Memorialized: May 15, 2012

Re: Application No. 2012-22-PFSP
Applicant: LTC Retail Owner, LLC
Premises: Town Center Way, Livingston, New Jersey
Block: 1501.11; Lot: 5
Zone: Livingston Center Redevelopment Area Mixed Use District

SUMMARY OF THE CASE

1. This Application, as filed by LTC Retail Owner, LLC (hereinafter “Applicant”), the new owner of the retail portion of the Mixed Use District of the Livingston Center Redevelopment Area (hereinafter “Site”), requests approval of modifying the existing surface parking area and the Esplanade to add an additional 16 parking spaces, to convert the two-way traffic pattern along Town Center Way and part of Seymour Schram Lane to a one-way traffic patter with a two-way traffic pattern at entry-exit to the parking garage on Seymour Schram Lane. The Applicant further requested approval of elimination of the landscaped center island at the Esplanade exit/egress point with East Mt. Pleasant Avenue/Rt.10 (hereinafter “Rt. 10) and establishing a new two-way traffic pattern for the Esplanade.
2. The Applicant was represented by Robert A. Verdibello, Esq., of Connell Foley, LLP. All taxes have been paid, proper notice has been given, and all statutory requirements have been met.
3. A hearing was held before the Planning Board of the Township of Livingston (hereinafter

“Board”), on May 10, 2012, with respect to the Application. At the start of the hearing Applicant offered an Amended Site Plan, consisting of Drawings 1 through 4. Drawings 1, 3 and 4 were revised as of May 9, 2012. Drawing 2 was revised as of April 30, 2012. The four Drawings are hereinafter referred to as “the Amended Site Plan”. Applicant also submitted a colorized version of Drawing 4 that was accepted into evidence as Exhibit A-1. The colorized Drawing 4 depicted revised areas on the Site Plan that would be landscaped or would have brick sidewalks.

4. Appearing as witnesses for the Applicant were:

John LaValley, Assistant Vice President, Investments of Onyx Equities, LLC, one of the members of the Applicant; and

Michael T. Lanzafama, P.E., admitted as an expert in site engineering. Mr. Lanzafama prepared the site plans now before the Board and had prepared the original and revised site plans for the Site when it was originally approved.

5. The Applicant requested a waiver of the Environmental Impact Statement. Mr. Lanzafama testified that only 1,500 square feet of additional impervious area would be created by the proposed improvements and the drainage system at the Site was adequate to absorb the additional runoff.

6. No deviations were requested or required for the Application.

7. Under the Redevelopment Plan, enacted by Ordinance No. 16-2002, the Board has jurisdiction over the circulation plan and traffic flow. By Ordinance No. 3 -2012, the Redevelopment Plan was amended to remove the requirement that the Esplanade have a landscaped area between separate entrance and exit roadways.

8. No members of the public appeared either in support of or opposition to the Application.

9. The approvals requested would constitute modifications of the Preliminary and Final

Site Plan Approval and Preliminary and Final Subdivision Approval previously granted by the Board on July 15, 2003 and as amended on various occasions thereafter.

FINDINGS OF FACT & CONCLUSIONS

1. The Application as amended in the course of the hearing would provide additional street parking for visitors to the business establishments on the Site. This would primarily be accomplished by eliminating the landscaped center area of the Esplanade so as to create a two-way roadway with parking spaces on either side beginning not less than 50 feet from the face of the curb of Rt. 10. In the course of the hearing the proposed parking spaces on the easterly side of the Esplanade were changed from angled parking to conventional 90 degree parking spaces for safety reasons as recommended by Mr. Lanzafama and the Board's traffic consultant, John Jahr. Two additional spaces would be created on Town Center Way, and parking on Seymour Schram Lane would be increased by a change from a combination of parallel and 90 degree spaces to angled spaces.
2. The geometry of the interface of the Esplanade and Rt. 10 would be changed to slow vehicles entering from westbound lanes of Rt. 10 and to make it more difficult for vehicles exiting the Esplanade to make prohibited left turns onto Rt. 10. Those changes may require approval from the N.J. Department of Transportation.
3. All as depicted on the amended Site Plan:
 - a. Town Center Way, now a two-way street, would become one-way with entry only from Carillon Circle or the Esplanade.
 - b. Seymour Schram Lane, now a two-way street, would become one-way northbound from Town Center Way to a point south of the entrance to the garage of Building E. From that point to the intersection with Carillon Circle, Seymour Schram Lane would remain two-way to facilitate use of the garage by residents of the housing units in Building E. The geometry

of Seymour Schram Lane would be altered so as to reduce the safety risks of the transition in traffic flows where the two way section meets the one-way section.

4. The Board is aware that motorists coming to the Site complain that the number of surface parking spaces does not meet their expectations. Required parking in the Mixed Use District is 265 spaces, of which 62 are for Building E residents and their visitors. 284 spaces in addition to those for such residents and their visitors are now provided on the Site. The proposed changes would increase that number by not less than 16. If the Applicant concludes that traffic volume warrants it, parking time limits may be established by the Applicant and signage giving notice of such limits may be installed as currently in use at the Site.
5. New pedestrian crosswalks proposed would be of materials and design consistent with those already in place. All new crosswalks and all existing crosswalks requiring modification to accomplish the proposed changes would be ADA compliant. Four trees on the Esplanade would be removed.
6. The Applicant proposed a number of new traffic control signs, road pavement markings and striping. The need for other measures was identified in the course of the hearing. Applicant will prepare a traffic control plan for submission to the Township Engineer, and the provisions of that plan acceptable to the Township Engineer shall be incorporated into the Final Site Plan before any permits are issued.
7. The Applicant will review and evaluate the effectiveness of the proposed changes a reasonable time after they have been implemented. The Planning Board retains jurisdiction over the Site including any circulation plan and traffic flow changes that may be necessary in the future.
8. The Board finds that the Application meets the requirements for Preliminary and Final

Site Plan approval and waiver of the Environmental Impact Statement requirement subject to the terms and conditions set forth herein.

NOW, THEREFORE, BE IT RESOLVED, by the Planning Board of the Township of Livingston, having duly considered the evidence and testimony presented, the Board concludes as follows:

1. The Board hereby approves this Application in accordance with the Amended Site Plan as further amended in the course of the hearing.
2. The approvals are subject to the following conditions:
 - A. The physical changes shall have been determined by the Fire Chief to permit proper access by fire vehicles.
 - B. Applicant shall prepare a traffic control plan for submission to the Township Engineer, including, but not limited to, measures to clearly indicate to motorists departing from parking spaces on Town Center Way that it is a one-way street, and those traffic control provisions acceptable to and approved by the Township Engineer shall be incorporated into the Final Site Plan before any permits are issued.
 - C. New pedestrian crosswalks proposed shall of materials and design consistent with those already in place.
 - D. All new crosswalks, and existing crosswalks that are modified, shall be ADA compliant.
 - E. In respect of trees to be removed, the Applicant shall comply with

the provisions of Ordinance No. 33-2011 establishing Township Code Chapter 306 – Trees.

- F. Applicant shall review and evaluate the effectiveness of the traffic flow and parking changes a reasonable period of time not later than twelve months after they have gone into effect and shall promptly provide a report of that review and evaluation to the Township Engineer.
 - G. An updated recycling plan is not required at this time, but the Applicant shall provide an updated recycling plan whenever any new commercial tenant is installed, taking into account the activities of that new tenant.
 - H. The following of the Board’s Model Conditions of Approval attached hereto are hereby incorporated herein: Numbers 3, 6, 8, 10, 11, 14, 18 and 19.
 - I. Conditions A, B, and C, and Model Conditions of Approval Numbers 6, 11, 14 and 18 shall be met before commencement of work or issuance of any permits.
2. All the provisions of prior Resolutions adopted by the Board in respect of the Livingston Town Center shall remain in full force and effect except as modified by this Resolution.


NOW, THEREFORE, BE IT RESOLVED, that, for the reasons set forth herein and on the record by the Planning Board of the Township of Livingston, it is hereby resolved that Preliminary and Final Site Plan approval be and is hereby granted and approved subject to the terms and conditions set forth herein. The requirement for an Environmental Impact Statement is hereby waived by the Board.

This Resolution is a memorialization of the decision of the Livingston Planning Board made on May 10, 2012 wherein Members Anthony, Dinar, Kalishman, Kimmel, Klein, Leopold, Meade, Ratner and Rieber voted in accordance with the action memorialized herein; they being all of the Members both present and eligible to vote.



Peter M. Klein, Chairman

I hereby certify this to be a true and accurate copy of the Resolution adopted by the Planning Board of the Township of Livingston on May 15, 2012 memorializing the decision of the Planning Board made on May 10, 2012.



Jackie Coombs-Hollis, Secretary

PLANNING BOARD, TOWNSHIP OF LIVINGSTON

Model Conditions of Approval
(As Amended through December 20, 2011)

Every application turns on its own facts and is judged on its own merits. Listed below are models of conditions which may be considered “standard”. A standard can be tailored to specific circumstances, and may not always apply. Other or additional conditions may be tailored for any application.

1. Architecture

- a. Rooftop ancillary structures and equipment (other than alternative small energy systems and communications equipment) shall be screened by material compatible with the exterior finish of the building and matching the exterior color of the building as closely as possible.

- b. Enclosures of trash bins, recycling bins or dumpsters shall be of the same type of materials and the same color as the exterior finish of the building.

2. Blasting

In the event that blasting be necessary on the Site, the following conditions shall apply in addition to all requirements of federal law or regulations:

- a. All blasting operations shall be performed in strict compliance with N.J.S.A. 21:1A-128 *et seq.* and N.J.A.C. 12:190-1.1 *et seq.*, or superseding requirements.
- b. A pre-blast inspection of all structures on all properties adjacent to the Site or within 200 feet of the intended blasting location (whichever is the greater distance) shall be conducted at Applicant's expense. It shall be conducted no more than 60, nor less than 30, days before blasting commences. A written report of the inspection results shall be provided to the owner of each structure inspected within 10 days after completion of the inspection.
- c. Blasting shall occur only between 10:00 a.m. and 3:00 p.m. on Monday through Friday. Blasting during other hours may be permitted, temporarily, by the Township Engineer upon his finding that a condition constituting an emergency exists and necessitates such permission.
- d. Applicant shall coordinate all blasting with the Livingston Police and Fire Departments. If traffic control is required, it shall be provided at Applicant's expense.
- e. Applicant shall give the Township Engineer, the Chief of Police, the Fire Chief, and all owners of structures required to be inspected under "b" above, written notice of scheduled blasting operations to be received not less than 20 days, nor more than 40 days, prior to their commencement. If scheduled blasting operations are delayed or suspended they shall not be resumed until new notice has been given and received. All notices shall include the name and telephone number of Applicant's representative for purposes of receiving and responding to questions and comments.
- f. These conditions do not supersede any requirements of law or regulation that are more strict or restrictive.

3. Cleanliness During Demolition or Construction

- a. At the close of each work day the Site shall be thoroughly cleaned and all

trash and construction debris, including that within buildings under construction, shall be placed in covered dumpsters. Dumpsters shall be removed from the Site, and replaced, before they overflow.

- b. Not less often than weekly, and whenever else required by the Construction Official or the Township Engineer, the public streets adjacent to the Site shall be manually or mechanically broom swept to remove dirt, mud or debris originating from the Site and located within 500 feet of the Site.
- c. Dust suppression methods acceptable to the Construction Official and the Township Engineer shall be utilized on the Site.

4. Deeds & Easements

- a. All conditions of approval that are continuing conditions shall be set forth within all deeds executed with regard to the Site.
- b. All deeds, easements, dedications or restrictions required by this approval shall be subject to review and approval by the Board Attorney prior to signing and shall be filed for recordation after such approval. The Applicant shall submit proof of such recordation to the Board Secretary, the Township Engineer and the Construction Official prior to the issuance of any permits.

5. Detention Basins

- a. Stormwater management basins shall be established on lots created for that purpose only. No structures that are not an approved part of the stormwater management system shall be erected on any such lot. Such basins, together with their required landscaping and fencing, shall be completed, and shall have been inspected and approved by the Township Engineer, prior to issuance of the first Certificate of Occupancy.
- b. If the approval of the Application calls for title to such a lot to be transferred to the Township; at such time as the Township accepts any new streets or roads on the Site, title to the lot shall be conveyed to the Township provided that the Township Engineer is then satisfied that the basin has been constructed in full compliance with all applicable requirements. The deed conveying such title shall be subject to prior approval by both the Board Attorney and the Township Attorney.
- c. A maintenance plan meeting the requirements of the Residential Site Improvement Standards or the Township's Stormwater Control Ordinance, or both, as applicable, shall be prepared by Applicant and shall have received the approval of the Township Engineer prior to issuance of any construction permit.

Any future revisions to the maintenance plan shall not become effective until the Township Engineer's approval shall have been obtained.

- d. Unless maintenance of the basin is assumed by the Township or a public agency as its direct responsibility, (1) the maintenance plan and any future revisions of it shall be recorded upon the deed of record for the property in terms approved in advance by both the Board Attorney and the Township Attorney; and, (2) the Applicant shall provide a performance bond for such maintenance, including landscaping and cleanliness.

6. Final Plans

Prior to the issuance of any Township permit for demolition of any structure, preparation of the Site, or construction of any improvement:

- a. The full text of all of the conditions of this approval, and all plan changes agreed to in the course of the hearing, shall be set out on final plans submitted to the Construction Official, the Township Engineer and the Board Secretary; and
- b. Such final plans shall have been reviewed by the Board Secretary or the Board's Planning Consultant for determination of whether the plans conform to the Board's approvals and shall then have been signed by the Board Chairman, the Board Secretary and the Township Engineer.

7. Flood Hazards

- a. Insert on the final site plan and/or subdivision map a metes and bounds description of all flood hazard areas located on the Site.
- b. Insert in all deeds for individual lots that contain or are adjacent to flood hazard areas, and on the preliminary and final subdivision maps or plats, the following covenant: "The lands designated herein contain flood hazard areas. There shall be no disturbance of any kind as to any flood hazard area unless permitted by N.J.D.E.P. pursuant to the Flood Hazard Control Act, N.J.S.A. 58:16A-50 *et. seq.* or superseding requirements."

8. Guarantees and Bonds

- a. The approval of this Application is subject to the posting, with terms acceptable to the Township Engineer, of any and all required performance guarantees, bonds, soil erosion and sediment control approvals, and any other

requirements of Township ordinances prior to the issuance of any permits for commencement of site preparation or construction.

- b. This approval is also conditioned upon the Applicant's providing, prior to issuance of the first Certificate of Occupancy, a performance guarantee acceptable to the Township Engineer for any aspects of the approved landscaping or fencing that has not been completed by the time of issuance of such certificate.

9. Landscaping & Environmental Protection

- a. All deciduous trees planted shall have a caliper of not less than 2.5 inches measured at a height of 4.5 feet above ground level. All evergreen trees planted shall have a height of 6.0 to 8.0 feet.
- b. Street shade trees shall be planted as required by Township Code § 170-72 and shall not be included in the calculation of Replacement Trees required by the Trees Ordinance.
- c. Any tree or other planting installed in accordance with the plans which dies shall be replaced, within the current or next planting season, in kind and at the same size as it had reached at the time of death; except that if it died more than three years after planting its replacement need not be larger than the size it had reached three years after planting. The same replacement requirements shall apply to any tree or other planting installed in accordance with the plans if subsequently removed because of damage or disease.
- d. No tree existing on the Site at the time of filing of the application shall be removed unless removal is approved under the Trees Ordinance or by this Board. Every existing tree to be preserved shall be tagged and shall be shown on the Site Plan or Subdivision Plan. During site preparation and during construction, each such tree shall be protected by snow fencing or a more substantial means approved by the Construction Official. No soils, excavated materials, or any construction equipment or building materials, shall be stored or operated within a root protection zone that shall be the greater distance of (i) the crown drip line, or (ii) a distance equal to caliper multiplied by one (1) foot, (but never less than eight (8) feet from the trunk of a tree to be preserved), or anywhere else where such soil or materials can adversely affect the health of trees to be preserved. All work done within the root protection zone shall be accomplished with hand tools.
- e. The grade of land located within the root protection zone shall not be raised or lowered more than three (3) inches unless compensated for by welling or retaining wall methods; but in no event shall welling or retaining walls be installed less than eight (8) feet from the trunk of a tree.
- f. During site preparation or construction, no fuel storage, and no refueling,

maintenance, repair or washdown of construction vehicles or equipment, shall occur within fifty (50) feet of any tree to be preserved.

- g. Any provision of the Trees Ordinance, Chapter 306 of the Code of the Township of Livingston, that establishes a conflicting standard or requirement shall control.
- h. No mulch shall be placed, or allowed to accumulate, within six inches of the trunk of any tree or shrub planted on the Site in compliance with this resolution. Mulch shall not be applied, or allowed to accumulate, elsewhere within the drip line of the tree or shrub to a depth in excess of four inches.

10. Noise

- a. No site preparation, demolition or construction activity shall be performed on the Site on Sundays, or before 7:30 a.m. or after 5:00 p.m. on weekdays, or before 9:00 a.m. or after 5:00 p.m. on Saturdays or federal holidays.
- b. All vehicles and motorized machinery operated on the Site shall be equipped with properly operating mufflers.
- c. No site preparation, demolition or construction activity (other than authorized blasting) shall produce, at the property line, (i) continuous airborne sound at a sound level in excess of 65 dBa, or which has an octave band sound pressure level in decibels which exceeds the standards provided in 32 N.J.R. 2230 et. seq., or (ii) impulsive sound in air which has a peak sound pressure level in excess of 80 decibels, or (iii) impulsive sound in air which repeats more than four times in any hour and has a peak sound pressure level in excess of 50 decibels.
- d. Relief from these noise conditions may be permitted, temporarily, by the Township Engineer upon his finding that a circumstance constituting an emergency exists and necessitates such permission.

11. Other Governmental Approvals

- a. Applicant shall comply with all applicable Federal, State and local laws and regulations and obtain any other governmental approvals required for implementation of this application as approved. If any other governmental agency or authority grants a waiver of or variance from any law, rule or regulation, or imposes any condition or requirement, which affects this approval or any of the conditions contained herein, then this Board shall have the right to review such action as it relates to this Board's approval or conditions and to modify, amend or revoke its approval and/or conditions.

- b. No Township permit for demolition of any structure, or preparation of the Site or construction of any improvement shall be issued until proof of request for such required approvals and any action thereupon, shall have been presented to the Construction Official and the Board Secretary by the Applicant.

12. Paving and Sidewalks

- a. Applicant shall install the top course of street paving:
 - (1) For residential development not later than the earlier of three (3) years after the issuance of the first Certificate of Occupancy or three (3) months after fifty percent (50%) of residential units have received Certificates of Occupancy.
 - (2) For non-residential or mixed-use development, prior to issuance of the first Certificate of Occupancy.
- b. All manholes, catch basins, and driveway curbs shall be ramped until the top course of street paving has been installed.
- c. All sidewalks shall be constructed of concrete or of non-asphalt pavers and shall be not less than four feet wide in a residence district or five feet wide in the Business Improvement District. Existing sidewalks that do not meet prior Township Code requirements shall be replaced to the standard for the new sidewalks.

13. Signs

The Board retains jurisdiction over any and all signs until the final Certificate of Occupancy has been issued.

14. Traffic and Parking Safety and Enforcement

- a. At the time of applying for a building permit the Applicant shall submit proof of having filed a written request pursuant to, and in accordance with, N.J.S.A. 39:5A-1, requesting that N.J.S.A. 39:1-1 *et seq.* be made applicable to the roads, streets, driveways, parking areas, etc. within the Site. The Applicant shall provide proof of the governmental action on such request to the Construction Official prior to issuance of the final Certificate of Occupancy.
- b. Lines of sight established for entrance and exit driveways of the Site shall

be shown on the as-built site plans, and no structures, trees or plants that would interfere with such lines of sight shall be permitted at any time.

- c. All traffic and parking provisions in the approved site plans or otherwise required by the Board's resolution shall be accomplished prior to issuance of the first Certificate of Occupancy.
- d. The Applicant shall comply with State law and applicable Township ordinances regarding handicapped parking and shall maintain such spaces and all the traffic and parking signage and markings on the Site in good order and repair.

15. Utilities for Site Plans and Major Subdivisions

Applicant shall construct all utilities underground as required by law, and shall submit to the Engineering Department a written instrument from each serving utility evidencing full compliance with this condition and with Township Code §170-73.A.(17) before issuance of any Certificate of Occupancy.

16. Wetlands

- a. Applicant shall insert on the final subdivision map and/or site plan a metes and bounds description of all wetlands, wetlands transition areas, and buffers on the Site.
- b. Where applicable, each deed for a lot, and the subdivision plat, shall contain the following language: "The lands designated herein contain wetlands and wetlands transition areas. There shall be no disturbance of any kind as to any wetlands or wetlands transition areas unless permitted by N.J.D.E.P. pursuant to law, and Best Management Practices (as defined in N.J.A.C. 7:7A-1.4 or superseding requirements) for prevention or reduction of adverse impacts upon or pollution of wetlands, wetlands transition areas and buffers shall be followed at all times. This restrictive covenant shall run with the land and be binding upon the grantees, their heirs and successors and assigns."

17. Developer's Agreement

Prior to issuance of any permit for demolition, site preparation, or construction, the Applicant shall have entered into a Developer's Agreement negotiated with the Township Attorney in conjunction with the Township Engineer

18. Written Response to Memoranda

Prior to issuance of any permit for site preparation, demolition or construction, the Applicant shall have provided written responses to all issues raised in all memoranda from the Township Engineer, or any consultant to the Township, that were considered by the Board in the hearings.

19. As-built Plans

A final Certificate of Occupancy shall not be issued until the Applicant shall have submitted to the Construction Official four (4) properly signed and sealed copies each of as-built site plans, surveys and building elevations.